

AGENDA

Meeting **Police and Crime Committee**

Date **Wednesday 5 July 2017**

Time **10.00 am**

Place **Chamber, City Hall, The Queen's
Walk, London, SE1 2AA**

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Members of the Committee

Steve O'Connell AM (Chairman)
Sian Berry AM (Deputy Chair)
Tony Arbour AM
Unmesh Desai AM
Andrew Dismore AM

Len Duvall AM
Florence Eshalomi AM
Susan Hall AM
Caroline Pidgeon MBE AM
Peter Whittle AM

A meeting of the Committee has been called by the Chairman of the Committee to deal with the business listed below.

Ed Williams, Executive Director of Secretariat
Tuesday 27 June 2017

Further Information

If you have questions, would like further information about the meeting or require special facilities please contact: Teresa Young; Telephone: 020 7983 6559; Email: teresa.young@london.gov.uk; Minicom: 020 7983 4458

For media enquiries please contact Mary Dolan, External Relations Officer on 020 7983 4603. Email: mary.dolan@london.gov.uk. If you have any questions about individual items please contact the author whose details are at the end of the report.

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Certificate Number: FS 80233

**Agenda
Police and Crime Committee
Wednesday 5 July 2017**

1 Apologies for Absence and Chairman's Announcements

To receive any apologies for absence and any announcements from the Chairman.

2 Declarations of Interests (Pages 1 - 4)

Report of the Executive Director of Secretariat

Contact: Teresa Young, teresa.young@london.gov.uk; 020 7983 6559

The Committee is recommended to:

- (a) Note the list of offices held by Assembly Members, as set out in the table at Agenda Item 2, as disclosable pecuniary interests;**
- (b) Note the declaration by any Member(s) of any disclosable pecuniary interests in specific items listed on the agenda and the necessary action taken by the Member(s) regarding withdrawal following such declaration(s); and**
- (c) Note the declaration by any Member(s) of any other interests deemed to be relevant (including any interests arising from gifts and hospitality received which are not at the time of the meeting reflected on the Authority's register of gifts and hospitality, and noting also the advice from the GLA's Monitoring Officer set out at Agenda Item 2) and to note any necessary action taken by the Member(s) following such declaration(s).**

3 Summary List of Actions (Pages 5 - 10)

Report of the Executive Director of Secretariat

Contact: Teresa Young, teresa.young@london.gov.uk; 020 7983 6559

The Committee is recommended to note the completed and ongoing actions arising from previous meetings of the Committee, as listed in the report.

4 Antisocial Behaviour in London (Pages 11 - 14)

Report of the Executive Director of Secretariat

Contact: Janette Roker, janette.roker@london.gov.uk, 020 7983 6562

The Committee is recommended to note the report as background to putting questions to invited guests on antisocial behaviour in London, and to note the subsequent discussion.

5 Police and Crime Committee Work Programme (Pages 15 - 18)

Report of the Executive Director of Secretariat

Contact: Janette Roker, janette.roker@london.gov.uk; 020 7983 6562

The Committee is recommended to note the work programme, as set out at paragraphs 4.1 to 4.3 of the report.

6 Date of Next Meeting

The next meeting of the Committee is scheduled for Thursday, 20 July 2017 at 10am in the Chamber, City Hall.

7 Any Other Business the Chairman Considers Urgent

Subject: Declarations of Interests

Report to: Police and Crime Committee

Report of: Executive Director of Secretariat

Date: 5 July 2017

This report will be considered in public

1. Summary

- 1.1 This report sets out details of offices held by Assembly Members for noting as disclosable pecuniary interests and requires additional relevant declarations relating to disclosable pecuniary interests, and gifts and hospitality to be made.

2. Recommendations

- 2.1 **That the list of offices held by Assembly Members, as set out in the table below, be noted as disclosable pecuniary interests¹;**
- 2.2 **That the declaration by any Member(s) of any disclosable pecuniary interests in specific items listed on the agenda and the necessary action taken by the Member(s) regarding withdrawal following such declaration(s) be noted; and**
- 2.3 **That the declaration by any Member(s) of any other interests deemed to be relevant (including any interests arising from gifts and hospitality received which are not at the time of the meeting reflected on the Authority's register of gifts and hospitality, and noting also the advice from the GLA's Monitoring Officer set out at below) and any necessary action taken by the Member(s) following such declaration(s) be noted.**

3. Issues for Consideration

- 3.1 Relevant offices held by Assembly Members are listed in the table overleaf:

¹ The Monitoring Officer advises that: Paragraph 10 of the Code of Conduct will only preclude a Member from participating in any matter to be considered or being considered at, for example, a meeting of the Assembly, where the Member has a direct Disclosable Pecuniary Interest in that particular matter. The effect of this is that the 'matter to be considered, or being considered' must be about the Member's interest. So, by way of example, if an Assembly Member is also a councillor of London Borough X, that Assembly Member will be precluded from participating in an Assembly meeting where the Assembly is to consider a matter about the Member's role / employment as a councillor of London Borough X; the Member will not be precluded from participating in a meeting where the Assembly is to consider a matter about an activity or decision of London Borough X.

Member	Interest
Tony Arbour AM	Member, LFEPA; Member, LB Richmond
Jennette Arnold OBE AM	Committee of the Regions
Gareth Bacon AM	Member, LFEPA; Member, LB Bexley
Shaun Bailey AM	
Sian Berry AM	Member, LB Camden
Andrew Boff AM	Congress of Local and Regional Authorities (Council of Europe)
Leonie Cooper AM	Member, LFEPA; Member, LB Wandsworth
Tom Copley AM	
Unmesh Desai AM	Member, LFEPA; Member, LB Newham
Tony Devenish AM	Member, City of Westminster
Andrew Dismore AM	Member, LFEPA
Len Duvall AM	
Florence Eshalomi AM	Member, LB Lambeth
Nicky Gavron AM	
Susan Hall AM	Member, LFEPA; Member, LB Harrow
David Kurten AM	Member, LFEPA
Joanne McCartney AM	Deputy Mayor
Steve O'Connell AM	Member, LB Croydon
Caroline Pidgeon MBE AM	
Keith Prince AM	Member, LB Redbridge
Caroline Russell AM	Member, LFEPA; Member, LB Islington
Dr Onkar Sahota AM	
Navin Shah AM	
Fiona Twycross AM	Chair, LFEPA; Chair of the London Local Resilience Forum
Peter Whittle AM	

[Note: LB - London Borough; LFEPA - London Fire and Emergency Planning Authority. The appointments to LFEPA reflected above take effect as from 3 April 2017]

3.2 Paragraph 10 of the GLA's Code of Conduct, which reflects the relevant provisions of the Localism Act 2011, provides that:

- where an Assembly Member has a Disclosable Pecuniary Interest in any matter to be considered or being considered or at
 - (i) a meeting of the Assembly and any of its committees or sub-committees; or
 - (ii) any formal meeting held by the Mayor in connection with the exercise of the Authority's functions
- they must disclose that interest to the meeting (or, if it is a sensitive interest, disclose the fact that they have a sensitive interest to the meeting); and
- must not (i) participate, or participate any further, in any discussion of the matter at the meeting; or (ii) participate in any vote, or further vote, taken on the matter at the meeting

UNLESS

- they have obtained a dispensation from the GLA's Monitoring Officer (in accordance with section 2 of the Procedure for registration and declarations of interests, gifts and hospitality – Appendix 5 to the Code).

3.3 Failure to comply with the above requirements, without reasonable excuse, is a criminal offence; as is knowingly or recklessly providing information about your interests that is false or misleading.

- 3.4 In addition, the Monitoring Officer has advised Assembly Members to continue to apply the test that was previously applied to help determine whether a pecuniary / prejudicial interest was arising - namely, that Members rely on a reasonable estimation of whether a member of the public, with knowledge of the relevant facts, could, with justification, regard the matter as so significant that it would be likely to prejudice the Member's judgement of the public interest.
- 3.5 Members should then exercise their judgement as to whether or not, in view of their interests and the interests of others close to them, they should participate in any given discussions and/or decisions business of within and by the GLA. It remains the responsibility of individual Members to make further declarations about their actual or apparent interests at formal meetings noting also that a Member's failure to disclose relevant interest(s) has become a potential criminal offence.
- 3.6 Members are also required, where considering a matter which relates to or is likely to affect a person from whom they have received a gift or hospitality with an estimated value of at least £25 within the previous three years or from the date of election to the London Assembly, whichever is the later, to disclose the existence and nature of that interest at any meeting of the Authority which they attend at which that business is considered.
- 3.7 The obligation to declare any gift or hospitality at a meeting is discharged, subject to the proviso set out below, by registering gifts and hospitality received on the Authority's on-line database. The on-line database may be viewed here:
<http://www.london.gov.uk/mayor-assembly/gifts-and-hospitality>.
- 3.8 If any gift or hospitality received by a Member is not set out on the on-line database at the time of the meeting, and under consideration is a matter which relates to or is likely to affect a person from whom a Member has received a gift or hospitality with an estimated value of at least £25, Members are asked to disclose these at the meeting, either at the declarations of interest agenda item or when the interest becomes apparent.
- 3.9 It is for Members to decide, in light of the particular circumstances, whether their receipt of a gift or hospitality, could, on a reasonable estimation of a member of the public with knowledge of the relevant facts, with justification, be regarded as so significant that it would be likely to prejudice the Member's judgement of the public interest. Where receipt of a gift or hospitality could be so regarded, the Member must exercise their judgement as to whether or not, they should participate in any given discussions and/or decisions business of within and by the GLA.

4. Legal Implications

- 4.1 The legal implications are as set out in the body of this report.

5. Financial Implications

- 5.1 There are no financial implications arising directly from this report.

Local Government (Access to Information) Act 1985

List of Background Papers: None

Contact Officer: Teresa Young, Senior Committee Officer

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Subject: Summary List of Actions

Report to: Police and Crime Committee

Report of: Executive Director of Secretariat

Date: 5 July 2017

This report will be considered in public

1. Summary

1.1 This report sets out for noting actions arising from previous meetings of the Committee.

2. Recommendation

2.1 **That the Committee notes the completed and ongoing actions arising from previous meetings of the Committee, as listed in the report.**

Meeting of 29 March 2017

Minute item	Subject and action required	Status	Action by
7	<p>Question and Answer Session with MOPAC and the MPS</p> <p>During the discussion, the Acting Commissioner undertook to provide the Committee with the findings of the recent Metropolitan Police Service (MPS) training exercise on the river.</p> <p>During the course of the discussion the Deputy Mayor for Policing and Crime undertook to provide regular updates to the Police and Crime Committee on borough mergers.</p>	<p>In progress</p> <p>Ongoing</p>	<p>MPS</p> <p>Mayor's Office for Policing and Crime (MOPAC)</p> <p><i>Continued ...</i></p>

8	<p>Police and Crime Committee Work Programme</p> <p>The Committee delegated authority to the Chairman, in consultation with the party Group Lead Members and Caroline Pidgeon MBE AM, to agree arrangements for a site visit to the MPS training centre in Hendon to observe the facilities for the training and development of officers.</p>	In progress	Scrutiny Manager
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Meeting of 23 February 2017

Minute item	Subject and action required	Status	Action by
7	<p>Q&A with MOPAC and the MPS</p> <p>During the course of the discussion the Deputy Commissioner, MPS, undertook to:</p> <ul style="list-style-type: none"> • Provide more detail about the number of people arrested under Section 136 of the Mental Health Act; • Report back to the Committee on whether any of the 48-hour deaths in custody were related to a Section 136 arrest; • Look into issues raised by the Committee around dignity of detainees in custody suites; • Provide feedback from Police Officers involved in the Pathfinder pilots for the merger of Borough Command Units; • Provide data for the detection and arrest rates for moped related crime; • Provide data on the reward scheme offered under Operation Viper for intelligence in relation to gun crime; 	In progress	<p>MPS</p> <p style="text-align: right;"><i>Continued ...</i></p>

	During the course of the first discussion, Commander Cundy, Special Enquiry Team, MPS agreed to provide the email trail between the MPS and MOPAC regarding the information set out in Appendix A of the letter from the Deputy Mayor for Policing and Crime, which had been appended to the Committee's report.	In progress	MOPAC (See letter attached at Appendix 1 to Item 4 of the 29 March 2017 agenda)
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Meeting of 19 July 2016

Minute item	Subject and action required	Status	Action by
	<p>Question and Answer Session with MOPAC and the MPS</p> <ul style="list-style-type: none"> Provide a summary of the types of claims against the MPS and whether they had increased, and confirm the MPS budget for claims. 	In progress.	MPS

Meeting of 3 March 2016

Minute item	Subject and action required	Status	Action by
5	<p>Victims and Vulnerability</p> <p>During the course of the discussion, the representatives from the MPS undertook to provide:</p> <ul style="list-style-type: none"> An update on the MPS's modelling for the framework for the transfer of commissioning and budgetary responsibility for custody healthcare services, including liaison and diversion and mental health services; and Information about how long the Rapid Assessment Interface and Discharge (RAID) pilot would continue. 	In progress	MPS

Complaints about the Mayor's Office for Policing and Crime and the Deputy Mayor for Policing and Crime (DMPC)

Subject and action required	Status	Action by	Deadline, if applicable
<p>Complaints about the Mayor's Office for Policing and Crime and the Deputy Mayor for Policing and Crime (DMPC)</p> <p>The Committee agreed, inter alia, to delegate to the Monitoring Officer all of the powers and functions conferred on it by the Elected Local Policing Bodies (Complaints and Misconduct) Regulations, with the exception of the functions set out at Part 4 of the Regulations which may not be delegated; and guidance on the handling of complaints which requires the Monitoring Officer to report, on a regular basis, the summary details (such as can be reported in public), on the exercise of any and all of these functions to the Committee for monitoring purposes.</p>	<p>No disclosures to report for the period from 12 June 2017 to 26 June 2017.</p>	<p>Monitoring Officer</p>	<p>n/a</p>
<p>Transparency Procedure</p> <p>The Committee agreed Members disclose to the Executive Director of Secretariat or his nominated representative (within 28 days of the contact) details of any significant contact with the MPS and/or MOPAC which they consider to be relevant to the work of the Committee; and such disclosures be reported to the next meeting of the Committee.</p>	<p>No disclosures to report for the period from 12 June 2017 to 26 June 2017.</p>	<p>Executive Director of Secretariat</p>	<p>n/a</p>

List of appendices to this report:

None

Local Government (Access to Information) Act 1985

List of Background Papers: None

Contact Officer: Teresa Young, Senior Committee Officer

Telephone: 020 7983 6559

Email: teresa.young@london.gov.uk

Subject: Antisocial Behaviour in London	
Report to: Police and Crime Committee	
Report of: Executive Director of Secretariat	Date: 5 July 2017
This report will be considered in public	

1. Summary

- 1.1 This report provides background information to the Police and Crime Committee for its meeting with invited guests to discuss antisocial behaviour in London.

2. Recommendation

- 2.1 **That the Committee notes the report as background to putting questions to invited guests on antisocial behaviour in London, and notes the subsequent discussion.**

3. Background

- 3.1 This meeting will be used to consider antisocial behaviour in London. The term antisocial behaviour includes a wide range of incidents – from those seen to be inconsiderate and thoughtless to behaviour which is intimidating and criminal. It can have a lasting impact on individuals, neighbourhoods and communities and it is often associated with fear of crime. It is described as “behaviour by a person which causes, or is likely to cause, harassment, alarm or distress to one or more persons not of the same household as the person.”¹
- 3.2 There is little doubt that antisocial behaviour is a concern in London, and it has been a longstanding issue for the police and London’s local authorities. In the year to February 2017, there were almost 272,000 calls related to antisocial behaviour made to the Metropolitan Police Service’s (MPS) Command and Control Centre² – a 10 per cent rise on the same period in the previous year – and the Mayor’s new Police and Crime Plan identifies it as a mandatory priority for every borough.³
- 3.3 The MPS classifies antisocial behaviour into three main categories:⁴
- Personal antisocial behaviour – when a person targets a specific individual or group;

¹ Metropolitan Police, [What is antisocial behaviour?](#)

² London Datastore

³ Mayor of London, [A safer city for all Londoners – Police and Crime Plan 2017-2021](#), March 2017

⁴ Metropolitan Police, [What is antisocial behaviour?](#)

- Nuisance antisocial behaviour – when a person causes trouble, annoyance or suffering to a community; and
- Environmental antisocial behaviour – when a person’s actions affect the wider environment, such as public spaces or buildings.

3.4 The wide range of behaviours and crimes covered by the term antisocial behaviour necessitates a multi-agency response and a number of agencies have a duty to respond. Depending on the type of action taken, these could include the police, local authorities, registered social landlords, housing trusts, fire and rescue services or youth offending teams.⁵

3.5 The Anti-Social Behaviour, Crime and Policing Act 2014 is the law that guides agencies in how they can respond to antisocial behaviour.⁶ It received Royal Assent on 13 March 2014 and changed the way agencies deal with antisocial behaviour – the “reforms are designed to put victims at the heart of the response to antisocial behaviour, and give professionals the flexibility to deal with any given situation.” The Act introduced simpler and more flexible powers and made communities central to the response – it replaced 19 pre-existing powers, many of which had proven to be ineffective, with six new powers:

- Civil Injunction;
- Criminal Behaviour Order;
- Community Protection Notice;
- Public Spaces Protection Order;
- Closure Powers; and
- Dispersal Power.

It also introduced two further measures that give communities and victims a say in how local agencies deal with antisocial behaviour: the community trigger and the community remedy.

4. Issues for Consideration

4.1 The meeting will be used to explore antisocial behaviour in London. This includes, for example, to what extent antisocial behaviour is a problem in London, what demand it places on the MPS and other partners, how these partners work together to tackle and prevent antisocial behaviour and what more the Mayor and the MPS can do to help tackle antisocial behaviour in London.

4.2 Invited guests include:

- Paul Dunn, Chair, London Antisocial Behavior Advisory Service;
- Janine Green, Managing Director, Resolve ASB;
- David Millar, Chair of Hammersmith & Fulham Safer Neighbourhood Board;
- Molly Blackburn, Programme Manager, Victim Support;
- Kuljit Bhogal, Joint Head of the Housing Team, Cornerstone Barristers; and

⁵ London Councils, [The new ASB powers in London](#)

⁶ <http://www.legislation.gov.uk/ukpga/2014/12/contents/enacted>

- Joe Joseph, Director of Resident Services, Peabody.

4.3 The scoping and terms of reference for the Committee’s investigation were noted at the Committee’s meeting on 21 June 2017 but maybe accessed on the GLA’s website [here](#)⁷:

The terms of reference for the review are to:

1. To identify the extent and scope of antisocial behaviour in London.
2. To assess the effectiveness of policy responses to antisocial behaviour in London (including current legislation, Mayoral and local initiatives).
3. To examine the effectiveness of multi-agency partnership working.
4. To make recommendations on what more the Mayor, the Met and partner agencies can do to help reduce antisocial behaviour in London, in particular in light of the Mayor prioritising tackling antisocial behaviour in every London borough.

5. Legal Implications

- 5.1 The Committee has the power to do what is recommended in this report.
- 5.2 Officers confirm that the scope for this thematic session falls within the Committee’s terms of reference.

6. Financial Implications

- 6.1 There are no financial implications to the Greater London Authority arising from this report.

List of appendices to this report:

<p>Local Government (Access to Information) Act 1985</p> <p>List of Background Papers: None</p>
<p>Contact Officer: Janette Roker, Scrutiny Manager</p> <p>Telephone: 020 7983 6562</p> <p>E-mail: janette.roker@london.gov.uk</p>

⁷ <https://www.london.gov.uk/moderngov/ieListDocuments.aspx?CId=240&MIId=6276&Ver=4>

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Subject: Police and Crime Committee Work Programme

Report to: Police and Crime Committee

Report of: Executive Director of Secretariat

Date: 5 July 2017

This report will be considered in public

1. Summary

1.1 This report sets out progress on the Police and Crime Committee's work programme.

2. Recommendation

2.1 **That the Committee notes its work programme as set out in paragraphs 4.1 to 4.3 of the report.**

3. Background

3.1 The Committee's work programme is intended to enable the Committee to effectively fulfil its roles of holding the Mayor's Office for Policing and Crime (MOPAC) to account and investigating issues of importance to policing and crime reduction in London. The Committee's work involves a range of activities, including formal meetings with MOPAC, the Metropolitan Police Service (the MPS) and other stakeholders, site visits, written consultations and round table meetings.

3.2 The Committee will usually meet twice a month. One of the monthly meetings is usually to hold a question and answer (Q&A) session with the Deputy Mayor for Policing and Crime. The Commissioner of the MPS has been invited to these meetings. The Committee will primarily use Q&A meetings to investigate topical issues and review MPS performance, including consideration of MOPAC's approach to holding the MPS to account.

3.3 The Committee's other monthly meeting is used to consider a particular topic or aspect of policing and crime in greater detail. These investigations will be conducted either by the full Committee or working groups. Working groups will have delegated authority to prepare reports on the Committee's behalf in consultation with party Group Lead Members. Full reports will be approved and published by the full Committee.

4. Issues for Consideration

4.1 The work programme has been designed to proactively examine issues of interest but also allows for flexibility to respond to topical issues and for the Committee to react to MOPAC's work programme. Topics will be added to the timetable for Q&A meetings as they arise. The Committee's work programme currently includes:

July	Wednesday 5 July 2017 Thematic meeting – antisocial behaviour	Thursday 20 July 2017 Q&A meeting
August	No meetings	
September	Wednesday 6 September 2017 Thematic meeting – antisocial behaviour	Wednesday 20 September 2017 Q&A meeting
October	Thursday 5 October 2017 Thematic meeting – TBC	Tuesday 17 October 2017 Q&A meeting

4.2 It is proposed that the Committee's thematic meeting on 6 September 2017 is used for a second discussion with invited guests on anti-social behaviour. It will consider to what extent antisocial behaviour is a problem in London, what demand it places on the MPS and other partners, how these partners work together to tackle and prevent antisocial behaviour and what more the Mayor and the MPS can do to help tackle antisocial behaviour in London.

4.3 The Committee normally meets with the Mayor on an annual basis to discuss issues related to policing and crime. The Mayor has been invited to attend the Committee's meeting on 20 September 2017 alongside MOPAC and the MPS. This will give Members the opportunity to hear about the Mayor's initial progress on the commitments in the Police and Crime Plan 2017-21, and raise any topical issues for discussion.

5. Legal Implications

5.1 The Committee has the power to do what is recommended in this report.

6. Financial Implications

6.1 There are no financial implications to the Greater London Authority arising from this report.

List of appendices to this report: None

Local Government (Access to Information) Act 1985

List of Background Papers: None

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